

## Message Text

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ACTION IO-13

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EB-07 INR-07 NSAE-00 CIEP-02 FAA-00 AF-08 ARA-10  
EA-09 EUR-12 NEA-10 L-03 TRSE-00 SS-15 H-02 SP-02  
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FM AMCONSUL MONTREAL  
TO SECSTATE WASHDC 8391

UNCLAS MONTREAL 1947

E. O. 11652: N/A  
TAGS: PORG, EAIR, ICAO  
SUBJ: ICAO: JOINT SUPPORT CTE (JSOB 89/7)

1. CTE COMPLETED REVIEW OF ICELANDIC ESTIMATES FOR 1977  
AND TOOK ACTION IN PARA 17 OF JSWP 994. MEETING  
WAS CHARACTERIZED BY UNBELIEVABLY POOR  
CHAIRMANSHIP. CHAIR REPEATEDLY REFERRED TO CTE APPROVAL OF  
SNAP RECOMMENDATIONS AND OTHER MORE NEBULOUS BUT ERRONEOUS  
SUGGESTIONS SUCH AS THE NEED TO INCREASE THE CEILING, ETC.  
TWO FLIMSIES WERE CIRCULATED AFTER MEETING COMMENCED  
BUT CTE DECIDED TO PROCEED IN SPITE OF INADEQUATE  
PREPARATION.

2. CHAIRMAN (GERMANY) PERSISTED IN SUGGESTING THAT  
ESTIMATES BE APPROVED ONLY "PROVISIONALLY" AND RECEIVE  
FINAL APPROVAL AFTER DEN/ICE III. IT WAS POINTED OUT THAT  
THIS WOULD NOT BE POSSIBLE SINCE ACCORDING TO AGREEMENT  
SYG MUST COMMENCE QUARTERLY PAYMENTS IN JANUARY BASED  
ON ESTIMATES SUBMITTED BEFORE END OF OCTOBER. DISCUSSION  
CONTINUED TO SWING BETWEEN NEED TO APPROVE ESTIMATES  
AND THE UNCERTAINTY OF DEN/ICE III ACTION  
ON PENDING SNAP DECISIONS. USREP MADE INTERVENTION  
EXPRESSING DISPLEASURE WITH THE 35 O/O INCREASE IN ICELAND  
ESTIMATES FOR YEAR 1977. A SUGGESTION BY GERMANY  
COMPLIMENTING ICELAND ON ITS EFFORT TO INCLUDE SNAP  
CHANGES WAS ABANDONED AFTER NEGATIVE INTERVENTIONS  
BY UK AND US.

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3. CTE APPARENTLY WENT ALONG WITH GERMAN INSISTENCE

THAT REQUIRED AMENDMENTS TO ANNEXES BE POSTPONED UNTIL AFTER DEN/ICE III. THIS LEFT SECRETARIAT DEEPLY CONCERNED BECAUSE IT IS NOW QUITE CLEAR THAT ESTIMATES SUBMITTED BY ICELAND ARE NOT REPEAT NOT "DRAWN UP IN ACCORDANCE WITH ETC." PER 17.3 (A). IT IS CLEAR FROM 17.2 (A), (B) THAT COUNCIL WILL APPROVE THE REQUIRED AMENDMENTS TO THE ANNEX BUT GERMANY INSISTED AND NOBODY OBJECTED THAT THESE AMENDMENTS TAKE PLACE AFTER DEN/ICE III. TECHNICALLY THIS GIVES CTE AND COUNCIL A LOOPHOLE FOR AMENDING THE ANNEXES IN ACCORDANCE WITH DEN/ICE III DECISIONS AND CONSEQUENTLY MODIFYING ESTIMATES.

4. MONEYWISE IT IS CLEAR THAT ICELAND (AND DENMARK) HAVE ADDED COSTS WHICH WERE NOT MADE CLEAR TO SNAP SUCH AS SSR (SNAP REC #2) WHICH WAS TO COST \$41,000. IT NOW COSTS \$109,500 AND THE EXPLANATION IS THAT THE \$41,000 WAS ONLY THE "OPERATION." THE REST IS "EQUIPMENT."

5. WHEN COUNCIL WP ISSUED USREP WILL TRANSMIT IT IMMEDIATELY BECAUSE OF CONTINUING CONCERN AND NEBULOUSNESS OF DISCUSSION RE 1977 ESTIMATES. CTE SEEMS TO HAVE CONCEDED THAT EXCEPT FOR THOSE RECOMMENDATIONS ADOPTED BY ICELAND AND DENMARK VOLUNTARILY (MOST OF WHICH ARE INCREASES) CHANGES AS A RESULT OF SNAP CAN NOT BE EFFECTIVE CALENDAR 1977.  
HARPER

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